



OFFICIAL

Grenfell Tower - Update report

Community Safety Committee

Date: 20 July 2018

Agenda Item:

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Submitted By: DCFO/Director of Service Delivery

Purpose

To provide Members with an update on various issues linked to the fire at Grenfell Tower, London on 14 June 2017

Recommendations

That Members note the contents of this report

Summary

Recent months have seen the publication of the Dame Judith Hackitt report – “The Independent report of Building Regulations and Fire Safety” – and also the opening of the Public Inquiry, chaired by Sir Martin Moore-Bick. This report provides members with a narrative in respect of these two issues.

Local Government (Access to information) Act 1972

Exemption Category: None

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Background papers open to inspection: None

Annexes: None

1 Introduction

- 1.1 On 14 June 2017 a fire occurred at Grenfell Tower, London which resulted in the loss of 72 lives.
- 1.2 The public inquiry into the event is ongoing, however it is timely to provide members with an update on a number of related issues.

2 Information

- 2.1 On 17 May 2018 the final report of Dame Judith Hackitt was published. The 'Independent report of Building Regulations and Fire Safety' ([LINK](#)) was commissioned by the Government following the fire to examine the regulatory system surrounding high rise and complex buildings.
- 2.2 A letter was sent to Local Authority Chief Executives ([LINK](#)) on 18 May 2018 by Dr Jo Farrar, Director General, Local Government and Public Services at the Ministry of Housing, Communities and Local Government (MHCLG) detailing an initial response to the report. Some of the issues addressed were:
 - Government will ensure that those responsible for a building must demonstrate that they have taken decisive action to reduce building safety risk
 - Government agrees that 'the system' will be overseen by a more effective regulatory framework, including stronger powers to inspect high rise buildings and sanctions to tackle irresponsible behaviour.
 - Government committed to bringing forward legislation to ensure that residents have a much stronger voice in an improved system of fire safety.
 - A Government commitment to fully fund the removal and replacement of dangerous cladding on buildings owned by councils and housing associations.
 - A statement that Government is clear that building owners and developers in the private sector should take responsibility for remediating unsafe cladding and not pass costs on to leaseholders
 - A position statement in respect of a particular brand of fire door which was used extensively in Grenfell Tower and which has subsequently proved, under test conditions, to not meet the required standard.
- 2.3 The Government has further committed to a consultation process in respect of banning the use of flammable cladding of the type used at Grenfell Tower. This was not called for in the Dame Judith Hackitt Review.
- 2.4 West Yorkshire Fire and Rescue Services (WYFRS) will, of course, monitor the progress of the changes in the regulatory system described by the report and will submit further reports to members at the appropriate time.
- 2.5 A process to notify WYFRS of premises where the type of fire doors highlighted above have been fitted is now in place. Fire Protection officers have undertaken liaison with those persons responsible for those premises in respect of their ongoing fire protection measures.
- 2.6 The process to identify, and work with, those premises where cladding of the type involved at Grenfell is fitted remains ongoing. Various measures have been developed to manage the risk until full remediation has taken place including, in some instances, an enhanced attendance from WYFRS should an incident occur.
- 2.7 On 4 June 2018 the Public Inquiry set up to examine the circumstances leading up to and surrounding the fire at Grenfell Tower sat to hear the opening statements. Chaired by Sir Martin Moore-Bick the objective of the inquiry is to establish the facts and make recommendations as to the action needed to prevent a similar tragedy happening again.
- 2.8 The inquiry will hear from a range of witnesses and their legal representatives. It will hear evidence of how the fire started and spread and, of particular interest to WYFRS, how London Fire Brigade responded to the incident, and planned for such incidents.

- 2.9 The inquiry is in two phases. The first will consider the cause of the fire, its development and spread, and the emergency response.
- 2.10 At the time of writing this report, the inquiry timetable suggests that London Fire Brigade will be giving evidence for much of July 2018. It is likely that this evidence will generate significant media interest. A verbal update will be provided at the meeting.
- 2.11 It has already been noted that the 'Stay Put' strategy in respect of fires in high-rise buildings has been questioned, and will undoubtedly be the subject of intense, and ongoing, scrutiny. WYFRS believes that the advice, provided by the Local Government Association and supported by the National Fire Chiefs Council, remains appropriate until any changes are developed nationally. All Incident Commanders, and Fire Control staff, are empowered to vary this advice dynamically should the nature of any one particular incident require them to do so. As has been noted by expert witnesses to the inquiry though, the process of dynamically changing from a 'stay put' strategy to one of full evacuation is problematic in itself.
- 2.12 We have made provision to follow the evidence giving and to record issues of note as they occur. It is not our intention to make any substantive change until all of the evidence has been heard and any recommendations made.
- 2.13 Closing statements to the first phase of the inquiry are due to be made in the first week of November 2018. Thereafter, and with an as yet undefined timeline, the second phase of the inquiry will examine why Emergency Services did what they did, and the adequacy of their response, including the appropriateness of the "stay put" policy, and the lessons to be learned.
- 2.14 A number of Phase 1 participants have asked that the inquiry consider making urgent, interim, recommendations prior to the publication of the Phase 1 report. Richard Millet QC, Lead Counsel to the Inquiry, has indicated that the inquiry team will give full consideration to that request.
- 2.15 Further reports will be submitted to Members at appropriate junctures.

3 Financial Implications

- 3.1 There are no financial implications arising directly from this report.

4 Legal Implications

- 4.1 The Chief Legal & Governance Officer has considered this report and has no observations to make at the time of submission of this report but may provide legal advice at the committee meeting and/or respond to any requests by members for legal advice made at the meeting.

5 Human Resource and Diversity Implications

- 5.1 As highlighted in the above Hackitt report, it is recommended that residents be considered in consultation, as per the report's "Resident's Voice" under recommendation 4. The report further suggests that vulnerable persons should also be considered in the production of fire safety information or any safety systems put in place by landlords of building managers. WYFRS practices consultation with all communities, including high rise residents, and will continue to do to meet our Public Sector Equality Duty.

6 Health and Safety Implications

- 6.1 There are no health and safety implications arising directly from this report. Any issues that arise from the inquiry will be addressed as appropriate.

7 Service Plan Links

- 7.1 This report demonstrates how the work of individual teams supports WYFRS's overarching ambition to make West Yorkshire Safer by ensuring we deliver a proactive community safety programme whilst delivering a professional and resilient emergency service.

8 Conclusions

- 8.1 The fire at Grenfell Tower in June 2017 will undoubtedly lead to significant changes to both the regulatory framework in respect of the risk of fire in high-rise buildings, and also to the operational response when such incidents occur.
- 8.2 As initial inquiries start to draw conclusions and make recommendations it is important that WYFRS learn the lessons identified and make appropriate changes to our own procedures where a need arises.
- 8.3 This issue will remain under constant review and further reports will be submitted in due course.



OFFICIAL

2017/18 Performance Management Outcome Targets - Final report

Community Safety Committee

Date: 20 July 2018

Agenda Item:

6

Submitted By: DCFO / Director of Service Delivery

Purpose	To inform Members of the Community Safety Committee of the performance against the 2017/18 performance outcome targets
Recommendations	That Members of the Community Safety Committee note the contents of this report
Summary	This report provides details of the performance against the outcomes targets for 2017/18

Local Government (Access to information) Act 1972

Exemption Category: None

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Background papers open to inspection: None

Annexes: District Performance Monitoring targets / outcomes

1 Introduction

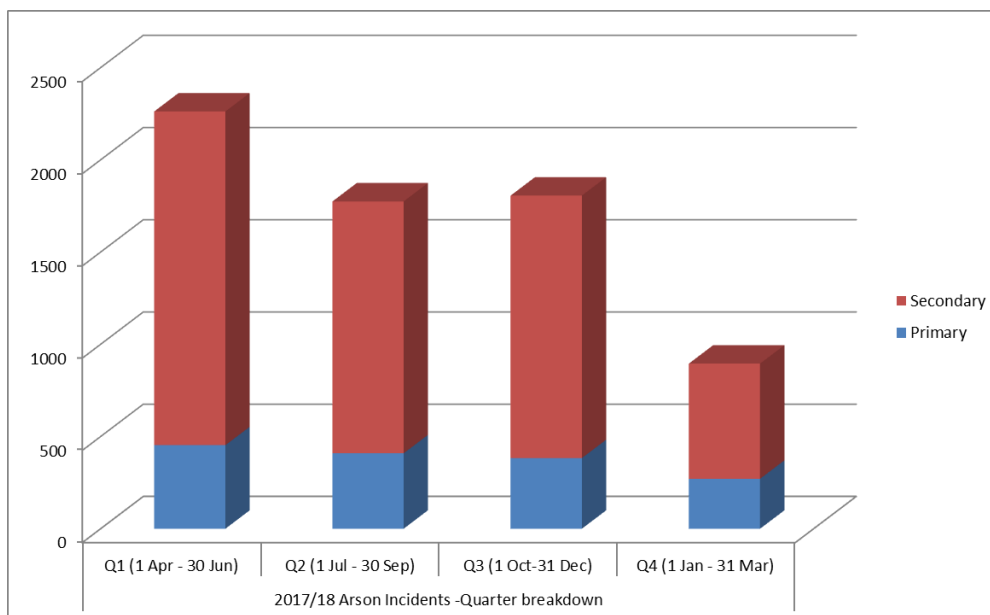
- 1.1 The attached reports show the performance across West Yorkshire and the five local authority districts against the outcomes targets that were set for the 2017/18 year.
- 1.2 This report covers the period from 1 April 2017 to 31 March 2018.
- 1.3 Members of the Community Safety Committee approved the methodology for setting the annual targets against a range of incident types using a 3 year rolling average. The District Management teams measure, monitor and evaluate the performance against these targets at regular intervals throughout the year.
- 1.4 Updates are provided to members of the Community Safety Committee so performance against the targets is considered throughout the year.

2 Information

- 2.1 The performance management system allows managers and staff to monitor incident trends using real time data sets. The WYFiremap function also allows incidents to be plotted on a map of West Yorkshire so geographical trends can also be picked up.
- 2.2 The attached reports provide the final data sets against the annual targets for a range of incident types in 2017/18. There is a summary report showing the figures for the whole of the service and then subsequent performance sheets show the district reports with a commentary from each respective District Commander.
- 2.3 Overall, performance in 2017/18 has seen **slight increases in total activity** (which is 4.2% over the 3 year average target set). Compared to the previous year, total activity increased slightly from 22,445 incidents attended in 2016/17 to 22,925 incidents attended 2017/18 (an increase of 2.1% on the previous year).

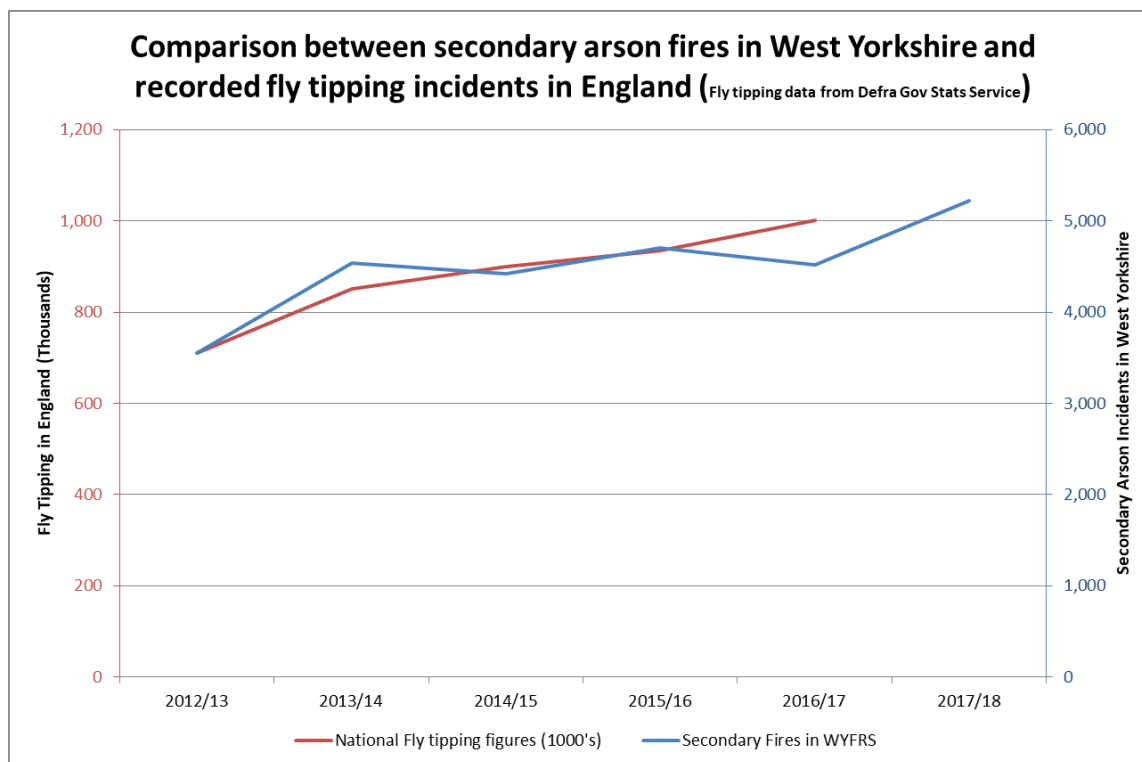
Arson Incidents

- 2.4 Arson incidents showed a significant increase in the early part of 2017/18 compared to the previous year. Members of the Community Safety Committee were presented with information showing how the arson figures across the County had significantly increased in line with regional and national trends.
- 2.5 The 2017/18 final arson figure for the whole of West Yorkshire was 6712 and this is outside of the target set by 12.8%. In the previous year, we experienced 6246 arson incidents. It is also worth noting that in 2009/10, we recorded 10,897 arson incidents across West Yorkshire. The quarterly breakdown of arson figures for the whole of West Yorkshire are provided in the table below:



2.6 The increase in arson incidents in 2017/18 was mainly due to a large number of secondary fires in the first quarter of the year. The arson figures fell back to normal levels for the remainder of the year (Q2-4). When primary fires alone are considered, the figure in 2017/18 (1516) has reduced compared to the previous year (1731) by some 12%. The significant proportion of deliberate fires are recorded as secondary 'nuisance' type fires which accounted for 78% of the recorded arson incidents in the reporting period. All operational and prevention staff will be given an arson reduction training module as part of the future Safe and Well training strategy and we will continue to work with our partners across the districts to highlight the impact of nuisance fires in addition to working with Schools, Businesses and home owners to deliver education and increase awareness of how to prevent deliberate fires from happening. District teams have worked and will continue to work with partners to address the issues around deliberate fire setting.

2.7 One potential factor to consider in the increase in secondary arson incidents is the correlation to the increase in fly tipping recorded by many Local Authorities. The chart below shows the correlation between increases in secondary arson within West Yorkshire and the recorded trend in fly tipping in England between 2011/12 and 2017/18.



2.8 Fly tipping across England showed steady declines from 2007/08 and began to rise again in 2013/14. It has since showed an increase year on year with just over 1 million recorded incidents of fly tipping in 2016/17 with the majority (67%) of fly tipping incidents being recorded as 'household waste' which includes the sum of 'black bags' and 'other'.

Actual Rescues

2.9 We came in on target for actual rescues in 2017/18 with 691 recorded rescues, which was a reduction on the previous year where we recorded 727 rescues.

Dwelling Fires

2.10 It is pleasing to note that 2017/18 saw the lowest ever number of dwelling fires across West Yorkshire. There were 1093 dwelling fires in 2017/18 compared to 1185 in the previous year. The Safe and Well programme will continue to look at ways of ensuring our resources are targeted towards those most in need of our service.

Non Domestic Building Fires

2.11 In regard to Non Domestic Building Fires, WYFRS experienced just 392 in 2017/18, which is a reduction of 22.5% compared to the figure from 2016/17 (502). A significant effort has gone into reducing cell fires within Leeds, specifically at Wetherby Young Offenders Institute where a Watch Manager has been seconded 1-2 days per week to work with site staff and young people to improve awareness of how to stop cell fires. The result of this work is that the number of cell fires reduced from 50 in 2016/17 to 27 in 2017/18.

Prevalence of False Alarms

2.12 The number of false alarms recorded over the 2017/18 year was 10314 which was a slight reduction compared to the figure for the previous year (10444).

Fire Related Injuries

2.13 We recorded 193 fire related injuries in 2017/18 compared to 214 in the previous year.

Road Traffic Collisions

- 2.14 We attended 598 road traffic collisions in 2017/18 compared with 578 in the previous year.

Malicious False Alarms

- 2.15 We attended 377 malicious false alarms in 2017/18 which is an increase on the previous year where we recorded 347 malicious false alarms.

3 Financial Implications

- 3.1 There are no financial implications associated with this report.

4 Legal Implications

- 4.1 The Chief Legal & Governance Officer has considered this report and has no observations to make at the time of submission of this report but may provide legal advice at the committee meeting and/or respond to any requests by members for legal advice made at the meeting.

5 Human Resource and Diversity Implications

- 5.1 All initiatives to reduce the numbers of incidents we attend are focussed towards those more vulnerable. Effective working with key partners across the districts continues to develop and we are starting to recognise that our strategy of concentrating our resources towards risk and vulnerability is increasing our effectiveness. We are spending much less time with people who have little or no risk from fire and an increasing percentage of time on prevention activities is being spent in the right areas, dealing with those most vulnerable.
- 5.2 The Safer Communities Programme Board continues to provide oversight and governance for the implementation of prevention strategies and this forum ensures that stakeholders from departments across the service have a say in how the prevention service is being delivered. This includes diversity and inclusion and representative bodies.

6 Health and Safety Implications

- 6.1 There are no direct H&S implications arising from this report.

7 Service Plan Links

- 7.1 The District Risk Reduction activities and performance monitoring are an example of the following priorities:
- Delivery of a proactive community safety programme
 - Delivery of a professional and resilient emergency response service
 - Provision of a safe skilled workforce that serves the needs of a diverse community, and
 - Provision of effective and ethical governance and achieving value for money

8 Conclusions

- 8.1 Members of the Community Safety Committee are presented this report as part of an on-going commitment to demonstrate the priority that WYFRS places in prevention and early intervention and how we judge the success of our activities through the performance 'outcomes' targets that we set each year.
- 8.2 The performance over the 2017/18 year has shown some very positive results, demonstrating that dwelling fires continue to fall, we have experienced significant improvement in non-domestic building fire figures compared to the previous year and attendances at Road Traffic Collisions is also down.
- 8.3 We do recognise that we have some work to do to address the rise in arson incidents, specifically in relation to nuisance fires (secondary fires). Working with partners is one way to best address anti-social behaviour type incidents such as setting fire to wheelie bins and rubbish but we are also planning to deliver a training module to all staff on arson reduction as part of the development of the Safe and Well training programme.

WEST YORKSHIRE FIRE AND RESCUE SERVICE - PERFORMANCE MONITORING SYSTEM

DEFINITIONS

ACTUAL DATA (Baseline Years)	Performance from the baseline year. 2009/10 is used as a baseline
3 YEAR AVG TARGET (Previous 3 Years)	Average performance from the previous 3 financial years, used as the target for this current year
TOTAL SO FAR (Current Year)	Cumulative total for current year so far
AGAINST TARGET SO FAR (Current Year)	Comparison of activity so far against the target – Red (outside 10% of target), Amber (within 10% of target), Green (target achieved or exceeded)
END OF YEAR PROJECTION (Current Year)	Projected value at the end of the financial year based on Total So Far and the number of days remaining

	ACTUAL DATA (2009/10)	3 YEAR AVG TARGET (2014/17)	[values to 31 Mar 2018 23:59:59]		
			TOTAL SO FAR (2017/18)	AGAINST 3 YEAR AVG (2017/18)	END OF YEAR PROJECTION (2017/18)
Arson	10897	5951	6712	12.8%	6712
Actual Rescues	875	795	691	-13.1%	691
Total Activity	34270	21997	22925	4.2%	22925
Dwelling Fires	1549	1222	1093	-10.6%	1093
Non-Domestic Building Fires	513	451	392	-13.1%	392
Prevalence of False Alarms	16750	10513	10314	-1.9%	10314
Fire Related Injuries	270	218	193	-11.5%	193
Road Traffic Collisions	1060	629	598	-4.9%	598
Malicious False Alarms	713	336	377	12.2%	377

COMMENTS RELATING TO PERFORMANCE INDICATORS

Bradford District Performance Monitoring Report – 1st April 2017 – 31st March 2018

The District performance in the following areas either meets or exceeds the set target:

Actual Rescues

There were 145 rescues in the year. This is a 21% improvement on the target and reflects the lower than target figures for dwelling fires and road traffic collisions. This figure is a testament to the hard work on fire and other prevention work that crews and prevention staff have carried out in recent years.

Dwelling Fires

There were 285 dwelling fires in the period which is 11.5% below the target set at the start of the year. In the previous year, we experienced 312 dwelling fires. Total dwelling fires for the District have dropped below 300 for the first time. This is a fantastic achievement and is testament to the dedicated and focussed prevention work carried out by all staff in our District.

Non-Domestic Building Fires

There were exactly 100 non-domestic building fires in the District in 2017/18. This was 3.8% better than our target and 13 fewer than the previous year. 100 non-domestic building fires for a District of over half a million people and which has nearly 16,000 businesses within it is a real achievement and suggests the targeted approach to Protection activity – focussing on higher risk - is the correct one.

Fire Related Injuries

There were 53 fire related injuries in the District in the year, which was a 21% improvement on the target. This category covers everything from death to slight smoke inhalation requiring a precautionary check-up. Our strategy within the District is to target and reduce all fires through our Prevention and Protection work, which in turn will reduce the injuries and deaths caused by those fires.

Road Traffic Collisions

There were 133 road traffic collisions requiring action by FRS crews in the year. This was a 10% improvement on the target set at the start of the year and 5 fewer than the previous year. The key to reducing this figure further in coming years is to continue to work with all partners who have an interest in road safety. We will continue to do this.

The District performance in the following areas has not met the target:

Arson: Primary

Arson incidents were significantly above the target in Bradford District. There were 2143 deliberately set fires during the year, which was 18% above our target. This can be broken down into 460 primary fires and 1683 secondary fires. The number of primary arson incidents reduced in comparison to the previous year where we experienced 525 primary arson incidents. The number

of secondary fires has, however, increased compared to the previous year where we had 1411. We have and will continue to work with our Police and Council colleagues, as well as through our Youth Interventions Team to target arson reduction in the coming year.

Total Activity

Largely due to the increase in arson fires we have seen an increase in total activity in the District. At 6165 calls for the year this was 7.6% above our target and an increase in comparison to the previous year where we experienced 5782 incidents. We will continue to target arson reduction in an effort to reduce these figures.

Prevalence of False Alarms

This area was less than 1% above target for the period. We will continue to work with our colleagues in the Protection department and directly with businesses to try reduce this number further in the coming year

Malicious False Alarms

At 131 for the year there has been a significant rise in the numbers of malicious false alarms when compared to last year. We will continue to work with young people in the community and our partners to target malicious false alarms to reduce this figure in the coming year

BRADFORD LOCAL AUTHORITY (DRRT) - PERFORMANCE MONITORING SYSTEM

DEFINITIONS

ACTUAL DATA (Baseline Years)	Performance from the baseline year. 2009/10 is used as a baseline
3 YEAR AVG TARGET (Previous 3 Years)	Average performance from the previous 3 financial years, used as the target for this current year
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			TOTAL SO FAR (2017/18)	AGAINST 3 YEAR AVG (2017/18)	END OF YEAR PROJECTION (2017/18)
Arson	2760	1816	2143	18.0%	2143
Actual Rescues	209	183	145	-20.8%	145
Total Activity	8978	5732	6165	7.6%	6165
Dwelling Fires	421	322	285	-11.5%	285
Non-Domestic Building Fires	133	104	100	-3.8%	100
Prevalence of False Alarms	4766	2546	2560	0.5%	2560
Fire Related Injuries	79	67	53	-20.9%	53
Road Traffic Collisions	237	148	133	-10.1%	133
Malicious False Alarms	227	116	131	12.9%	131

COMMENTS RELATING TO PERFORMANCE INDICATORS

Calderdale District Performance Monitoring Report - 1 April 2017 to 31 March 2018

District performance in the following areas either meets or exceeds the required target:

- **Arson** – Calderdale District is bucking the trend for arson. The District has smashed its 2017/18 deliberate fires target by **25.8%**. Consequently **arson** incidence has fallen to its **lowest ever level** in Calderdale with just 368 incidents recorded over the year. The previous year saw 475 recorded arson incidents. The District Team is continually working with the Police, Street Wardens, Environmental Services, and local crime prevention groups to improve resilience to the threat of arson. The Team also continues to engage with local youth groups and in initiatives that target anti-social behaviour. These initiatives are leading to some really positive outcomes.
- **Actual Rescues** – Rescues continue to reduce in Calderdale. The District has however surpassed expectations this year by bettering its target for actual rescues by **30.8%**. Most of Calderdale's rescues continue to follow special service calls. These include emergency responses to road traffic collisions, rescues from water and from height. It is pleasing that only 8% of rescues this year have followed dwelling fires. The District Team is mindful though that multiple rescues from road traffic collisions can sometimes skew performance against this indicator. The associated reduction in road traffic collisions has therefore contributed to the outstanding performance.
- **Total Activity** - Emergency calls in Calderdale are gradually reducing. During 2017/18, the District beat its total activity target by **1.7%** with 1826 incidents. This compares to a previous year figure of 1868. The modest reduction of emergency calls reflects a longer-term trend though, with total activity reducing by 5% over the last three-years.
- **Dwelling Fires** – Calderdale continues to excel against its dwelling fire targets, and beat the 2017/18 target by **7.6%** with 97 dwelling fires. The previous year saw 104 dwelling fires. The modest percentage, however does not reflect that **dwelling fires** in Calderdale have now fallen to their **lowest ever level**. This is a fantastic achievement and is testament to the hard work taking place to deliver bespoke and innovative prevention initiatives where they have most benefit.
- **Non-Domestic Building Fires** – Historically, Calderdale has struggled to meet the target set for non-domestic building fires. It is therefore refreshing that performance outstripped the 2017/18 target by **26.3%** with 28 recorded incidents in this category. The previous year saw 42 recorded non domestic building fires. The current number of non-domestic building fires is just one short of the lowest recorded number achieved during 2013/14. There is no room for complacency though and the District Team will continue to work in partnership to reduce the risk of fires in commercial properties. The main focus will continue to be Halifax town centre, which has the highest incidence of non-domestic fires.
- **Fire Related Injuries** – For successive years, Calderdale District has struggled to meet the target set for fire related injuries. This year though, the District has finally bettered the target by **5%**. Sadly, four people died from fire related injuries in Calderdale during 2017/18. This has somewhat overshadowed overall performance and provides a stark reminder of the prevailing risk in some of our communities. The District always launches post fire initiatives following any serious incident and conducts a review of the circumstances. The serious incident reviews following these fires, subsequently led to a series of targeted fire safety initiatives.

- **Road Traffic Collisions** – In 2016, a number of local surveys reflected Calderdale residents' perceptions of road safety, and that conditions were deteriorating. It is therefore pleasing that the number of road traffic collisions attended by WYFRS in Calderdale fell to an **all-time low level**. The outstanding performance in the District surpassed the 2017/18 target by **10.3%**. The District Team is delivering several initiatives to help improve road safety. The District Commander also chairs the Road Safety Partnership Board in Calderdale. The Board is implementing a framework of road safety initiatives that reflect four main themes; education, engagement, enforcement, and engineering. Recent statistics highlight outstanding performance against casualty reduction in the District and that fewer people are killed or seriously injured on Calderdale's roads.

Performance in the following areas fall outside the required target:

- **Prevalence of False Alarms** – The target for reducing responses to unwanted fire signals continues to be very challenging. In spite of this, the District is marginally missed the target by just **3.7%** with 819 false alarms recorded over the year. The previous year saw 810 false alarms. Performance is disproportionately affected by repeat false alarms at a small number of buildings. The main cluster of these buildings is in the town centre of Halifax. The District Team is working closely with the Protection Team in following up repeat attendances though.
- **Malicious False Alarms** – In 2016/17, malicious calls fell to an all-time low figure in Calderdale with just 19 attendances to incidents which proved to be malicious false alarms. It is therefore disappointing that during 2017/18 the District failed to continue with this trend and recorded 30 attendances to such incidents. Malicious calls increased sharply last year and the District fell well short of its target by **42.9%**. A series of repeat calls to two specific address points has disproportionately affected performance in addition to the sensitivity of the numbers with a target of just 21 incidents over the 12 month period (less than 2 per month). It is worthwhile noting though that hoax calls have reduced by 53% when compared with the same reporting period for 2010 so the long term trend is still down.

Summary

The Calderdale District Team is committed to meeting its service delivery targets. The targets continue to be very challenging because of the low figures which afford limited ability to absorb glitches in performance. The District continues to excel though, and I congratulate everyone for delivering unprecedented performance. The District Team continue to be pragmatic in their approach and are championing several multi-agency initiatives. I am proud to be part of the team delivering arguably to best-ever performance against the service delivery indicators. More importantly, I am confident that Calderdale is a safer place and that effective partnership working is making a real difference to the safety of local communities.

CALDERDALE LOCAL AUTHORITY (DRRT) - PERFORMANCE MONITORING SYSTEM

DEFINITIONS

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			TOTAL SO FAR (2017/18)	AGAINST 3 YEAR AVG (2017/18)	END OF YEAR PROJECTION (2017/18)
Arson	825	496	368	-25.8%	368
Actual Rescues	79	107	74	-30.8%	74
Total Activity	2701	1858	1826	-1.7%	1826
Dwelling Fires	147	105	97	-7.6%	97
Non-Domestic Building Fires	38	38	28	-26.3%	28
Prevalence of False Alarms	1238	790	819	3.7%	819
Fire Related Injuries	22	20	19	-5.0%	19
Road Traffic Collisions	126	68	61	-10.3%	61
Malicious False Alarms	64	21	30	42.9%	30

COMMENTS RELATING TO PERFORMANCE INDICATORS

Kirklees District Performance Monitoring Report

The District performance in the following areas either meets or exceeds the required Target:

Dwelling Fires

Kirklees District has exceeded this target by **10.1%**, with a total of 170 dwelling fires recorded for this period compared to 187 in the previous year. This achievement is attributed to the focused prevention work carried out by operational crews and prevention staff.

Non-Domestic Building Fires

The number of non-domestic building fires is **7.1%** below the target set for Kirklees for 2017/2018 with 65 incidents. The previous year saw 79 incidents recorded in this category. We continue carry out early intervention measures and work with our key partners to identify unoccupied and derelict buildings to prevent unnecessary incidents.

Prevalence of False Alarms

The number of false alarms is met the target set, with a total of 1721 incidents recorded for the year. This is also a slight improvement to the previous year figure of 1727. Operational crews continue to work with the Fire Protection Team to identify premises where issues arise. 1091 of the False alarms are attributed to apparatus and we have prompted the owners to look at the necessary improvements to their system which will hopefully result in fewer false alarms.

Fire Related Injuries and Deaths

Kirklees District has achieved the target by **18.2%**. However, we have had 27 incidents with injuries sustained with 3 incidents resulting in a fatality. These properties all had working smoke detection installed. Kirklees District continues to work with local community groups and key partners to provide fire safety education and promote the importance of testing and having working smoke detectors.

Road Traffic Collisions

Kirklees District has achieved the target set by **1.8%** with 111 incidents recorded which is a slight increase compared to the previous year where 103 RTC incidents were recorded. Kirklees District introduced the inaugural Kirklees District Road safety Roadshow. The Road

Safety videos commissioned by the Road safety partnership were launched in October 2017. Furthermore, operational crew have delivered a series of targeted road safety events during this reporting period. Operational crews continue to work closely with Kirklees Police delivering a series of targeted road safety events during this reporting period. Such initiatives are overseen by the Kirklees Road Safer Partnership (KRSP) group which is led by Kirklees District with all partners working towards one key objective to reduce road related injuries and deaths.

Performance in the following areas is outside of the target set:

Arson

Kirklees District is above the target set for arson by **17.7%**. We attended 982 incidents classed as arson related which is a significant increase compared to the previous year where we attended 877 such incidents. Primary fires as a result of arson equates to 24 dwellings, 50 non-domestic properties and 123 vehicle fires and primary arson fires make up just 22% of the total arson figure. The majority of arson incidents are secondary fires, which make up 78% of the total arson figure and many are attributed to refuse. We continue to work with our partners to prevent anti-social fires and report instances of waste build-up and fly tipping to the council. Increases in elements of anti-social behaviour such as fly tipping have been identified in Dewsbury West and Batley East area with all key partners working towards reducing the impact of such problems within the local community.

Actual Rescues

Kirklees District is outside the target for actual rescues by **15.5%** with 149 rescues recorded for this reporting period. From the 149 rescues 20 were from the dwelling fires, 49 from RTC and the remaining classed as other rescues. These range from assisting police to people stuck in the bath. There was also one incident in October 2017 where 24 people were rescued from a barge in Mirfield. This incident alone had a detrimental impact on Kirklees performance in this area.

Total Activity

The total number of incidents attended across Kirklees is **8.9%** above the set target with 3769 incidents attended over the year. This represents an increase compared to the previous year where compares to the previous year where we attended 3578 incidents. The most significant factor was the large increase in arson incidents experienced over the first quarter of 2017/18. Kirklees District Team will continue to monitor trends and target resources based on intelligence and the variety of data sets/mapping systems to further reduce the activity over the coming year.

Malicious False Alarms

The number of malicious false alarms is **25.5%** above the target set with a total of 64 incidents. This was 6 more than the previous year. The Kirklees District Team will continue to deliver education programmes to schools and community groups and also work with partners and organisations to reduce malicious false alarm. This increase is a trend that has been noticed across all Districts.

Summary

We continue to see reduction in a number of key performance indicators. Such reductions are a result of the hard work and dedication of all staff in delivering focused fire prevention work and initiatives. However, there is still progress to be made around other areas such as arson. This area continues to be a challenge within Kirklees. We will endeavour make real progress in this area by working with key partners to develop innovative ideas and solutions through the Community Outcome Groups and District based projects. The Kirklees Council Fire Liaison secondment role has also been integral in improving performance targets within Kirklees District through the initiation of early collaborative intervention and integrated working to identify and support the most vulnerable members of our community.

KIRKLEES LOCAL AUTHORITY (DRRT) - PERFORMANCE MONITORING SYSTEM

DEFINITIONS

ACTUAL DATA (Baseline Years)	Performance from the baseline year. 2009/10 is used as a baseline
3 YEAR AVG TARGET (Previous 3 Years)	Average performance from the previous 3 financial years, used as the target for this current year
TOTAL SO FAR (Current Year)	Cumulative total for current year so far
AGAINST TARGET SO FAR (Current Year)	Comparison of activity so far against the target – Red (outside 10% of target), Amber (within 10% of target), Green (target achieved or exceeded)
END OF YEAR PROJECTION (Current Year)	Projected value at the end of the financial year based on Total So Far and the number of days remaining

	ACTUAL DATA (2009/10)	3 YEAR AVG TARGET (2014/17)	[values to 31 Mar 2018 23:59:59]		
			TOTAL SO FAR (2017/18)	AGAINST 3 YEAR AVG (2017/18)	END OF YEAR PROJECTION (2017/18)
Arson	1764	834	982	17.7%	982
Actual Rescues	154	129	149	15.5%	149
Total Activity	5598	3461	3769	8.9%	3769
Dwelling Fires	265	189	170	-10.1%	170
Non-Domestic Building Fires	91	70	65	-7.1%	65
Prevalence of False Alarms	2647	1721	1721	0.0%	1721
Fire Related Injuries	45	33	27	-18.2%	27
Road Traffic Collisions	193	113	111	-1.8%	111
Malicious False Alarms	123	51	64	25.5%	64

COMMENTS RELATING TO PERFORMANCE INDICATORS

Leeds District Performance Monitoring Report – 1st April 2017 to 31st March 2018

The District performance in the following areas either meets or exceeds the set target;

- **Actual Rescues.** Leeds district has exceeded the target set for actual rescues by 11.3%. Of the 235 rescues, 26 were the result of accidental dwelling fires, 87 were as a result of an RTC and the remainder were related to a variety of rescue needs e.g. support to other blue light services, entrapment and specialist rescue.
- **Dwelling fires.** The number of dwelling fires has reduced in Leeds District during this reporting period and has exceeded the three year average target by 10.7%. We attended 409 dwelling fires compared to 429 in the previous year. Prevention work continues to encourage changes in lifestyle and behaviour, reducing the likelihood of a fire starting within the home. We hope to continue to reduce the number across Leeds in the coming year with the continued promotion and development of the Safe and Well Strategy. In addition, targeted partners such as, the Leeds and York Partnership Foundation Trust (LYPFT) (supporting community and secure mental health patients); Adults and Health (previously Adult Social Care); and Leeds Community Health Care will be given up to date training. This will include training on referrals in line with the new Safe and Well strategy and how they are able to spread fire safety messages during their home visits.
- **Non domestic building fires.** Leeds has achieved a significant reduction in this particular performance area with 157 recorded incidents in this category. The previous year saw 218 non domestic fires recorded. There has been an on-going strategy seconding the Assistant District Prevention Manager into the Young Offenders Institute (HMYOI) at Wetherby for 1-2 days a week with the aim of reducing the number of cell fires at this establishment. It was identified in 2016 that the prison is the biggest contributing factor to the increased number of incidents in non-domestic building fires. The secondment has been successful in changing the culture within Wetherby HMYOI and has gone a long way in helping to exceed the target for Non Domestic Building Fires by a dramatic 14.7%.
- **Prevalence of false alarms.** Due to the continued efforts of crews, working alongside Fire Protection and the Leeds District Team to reduce these activations; giving suitable advice, issuing warning letters when appropriate and taking a local lead on monitoring sheltered schemes and high rise buildings with repeat activations, Leeds has seen a reduction against this particular PMI by 5.4%. We attended 4077 false alarms compared to 4328 in the previous year.
- **Road Traffic Collisions.** We have just met the annual target for this indicator albeit we did attend more than the previous year (204 in 17/18 compared to 184 in 16/17). Leeds district continues to be an influential member of the Leeds Safer Roads Steering Group (RSSG), offering support to road safety events and campaigns across the year. The RSSG have reported an overall drop in serious injuries on Leeds Roads in comparison to last year and within the last three years. A number of high profile incidents have occurred in Leeds over the reporting procedure and it seems that the attitude in young drivers towards road safety

has taken a negative turn, which might lead us to support the development of new campaigns in 2018/19 focused on these target age groups.

- **Malicious False Alarms.** This PMI is on target within this reporting period due to the continued efforts of all front line staff to educate and challenge this behaviour. We attended 122 this year compared to 128 in the previous year.

Performance in the following areas is outside of the target set:

- **Arson.** Leeds reflects the upward trend of this PMI both regionally and nationally. In Leeds deliberate fires were up 8.4% last year and 11.3% this year. We attended 2248 arson incidents across the district in 2017/18 and 75% of these (1697) were secondary (nuisance) fires which mainly consist of rubbish, grass or vegetation. The significant increase in incidents in the first quarter of the year was of concern, although figures returned to normal levels in quarters 2-4. It is worth noting that primary arson has fallen from 610 in 2016/17 to 558 in 2017/18. Leeds District Prevention team is working to develop stronger links with Police colleagues to establish common patterns and develop proactive and targeted responses to the activity. In addition, the Prevention team is working closely with our Housing Leeds Partner to address properties within their management which are being targeted due to being empty or unsecured.
- **Fire related injury.** Leeds has experienced a slight increase with 3 additional injuries recorded in comparison to last year. Leeds District Prevention Team will continue to deliver fire related safety messages during Safe and Well visits, at targeted community events and in school education talks with the aim of reducing this figure.
- **Total Activity.** Leeds District has seen an increase in this PMI, partly due to the increase in deliberate fires, but only contributing an additional 0.1% on last year and 1.8% increase over the average 3 year target. Work will be focused as described in other areas of this report.

LEEDS LOCAL AUTHORITY (DRRT) - PERFORMANCE MONITORING SYSTEM

DEFINITIONS

ACTUAL DATA (Baseline Years)	Performance from the baseline year. 2009/10 is used as a baseline
3 YEAR AVG TARGET (Previous 3 Years)	Average performance from the previous 3 financial years, used as the target for this current year
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			TOTAL SO FAR (2017/18)	AGAINST 3 YEAR AVG (2017/18)	END OF YEAR PROJECTION (2017/18)
Arson	3900	2019	2248	11.3%	2248
Actual Rescues	299	265	235	-11.3%	235
Total Activity	12203	8213	8360	1.8%	8360
Dwelling Fires	538	458	409	-10.7%	409
Non-Domestic Building Fires	176	184	157	-14.7%	157
Prevalence of False Alarms	6049	4310	4077	-5.4%	4077
Fire Related Injuries	87	67	69	3.0%	69
Road Traffic Collisions	354	206	204	-1.0%	204
Malicious False Alarms	256	122	122	0.0%	122

COMMENTS RELATING TO PERFORMANCE INDICATORS

Wakefield District Performance Report from 1st April 2017 – 31 March 2018

The District performance in the following areas either meets or exceeds the target:

Actual Rescues

The district completed the 2017/18 year 20.7% below the set target for actual rescues. This correlates with the reduction in property related fires and road related incidents. Education is a key element of our prevention programme and we continue to highlight the need to have escape plans in residential homes. An extensive road safety programme has been delivered via the South Kirkby hub and has received fantastic feedback from partners and attendees. The education activities have all contributed to the reduced number of rescues recorded within the district.

Dwelling Fires

The number of dwelling fires within the district has reduced to 132 compared to the previous year where we experienced 153 dwelling fires. The data shows the district finished 10.8% below target in 2017/18 which is an excellent result. The occurrence of dwelling fires were spread across the district with Wakefield, Castleford and Pontefract showing a higher number of incidents compared to the other areas. This statistic will be closely monitored following the introduction of the Safe & Well programme where we are visiting less dwellings overall but focussing our time and resource on the most vulnerable.

Non – Domestic Building Fires

Wakefield District has exceeded the challenging target set by 25% with a total of 42 incidents recorded for the year compared to 54 incidents in the previous year. Incidents have been recorded across the district with no specific trends identified. The Operational Risk Visit programmes have given us the opportunity to offer advice to businesses to reduce the risk of fire occurring within non-domestic properties.

Prevalence of False Alarms

Wakefield District completed the 2017/18 year below target by 0.9% with 1137 recorded attendances to false alarms. This was just 2 incidents above the figure for the previous year. Many of the false alarm incidents were attributed to sheltered housing, hospitals and businesses within the district. Stations continue to work in collaboration with Fire Protection Inspectors and partners to drive down unwanted fire signals and target premises with a high number of calls which result in false alarms. The District prevention team identify hotspot organisations and work with protection colleagues in the aim of reducing attendances to false alarms.

Fire Related Injuries

Recorded fire related injuries are continuing to fall and the final figures show the district to be 19.4% below the target which is very pleasing. The district team have worked closely with crews to ensure accurate recording and the introduction of post fire visits to clarify information with the victims of fire will support this. Station based personnel and district prevention staff are actively engaging with partners and local community based groups in identifying vulnerable people and reinforcing fire and road safety messages through our safe and well programme.

Road Traffic Collisions (RTC)

There were a total of 89 incidents recorded in 2017/18 resulting us exceeding the target by 5.3%. The previous year saw 91 RTCs recorded. The engagement with young drivers via the hub at South Kirkby assisted in raising awareness of road related incidents and the dangers of excessive speed. We have forged better working relationships with local partners and are now working closely with the Institute of Advanced Motorists (IAM) and RoSPA Advanced Drivers and Riders. The pilot WYFRS Safer Motorcycling Project has delivered training to over 100 students and is developing into a fantastic package that will benefit all districts. Working in conjunction with the 5 Local Authority Road Safety Teams, Wakefield continues to support local and national initiatives. Sharing of best practice and joint delivery of objectives continues to be a priority for the group.

Performance in the following areas is outside of the target set:

Arson

Recorded arson has increased within the district with the final figures showing 23.5% above the target with 971 recorded deliberate fires. In 2016/17, the arson figure was 815. The majority of the incidents have fallen within the secondary fires category which includes rubbish fires, bonfires, wheelie bins etc. These secondary fires made up 80% of the total arson count for the year and primary arson actually fell by 19% from 234 in 2016/17 to 189 in 2017/18.

The South Kirkby Hub has actively assisted in enhancing arson awareness and education within the district. The delivery has been supported by a range of bespoke products including the interactive fire awareness package.

A database of the derelict sites maintained by the district is now linked into partner agencies so that earlier engagement can take place to address arson hotspot areas. The development of robust processes for early identification and regular monitoring of derelict sites has prevented many premises becoming the target of arson. The joint collaboration with key partners has and will continue to support the reduction of such incidents.

A new project has been implemented with partners to deliver education and awareness to the travelling community within the district.

District staff are working with crews to ensure accuracy of recording is moderated and standardised across the district.

Total Activity

Wakefield District had a significant increase in activity in the first quarter of the year compared to the same period in recent years. However the total activity dropped to expected levels in quarters 2-4 and so the final figures show the district at 2.6% above the set target. Whilst we are disappointed not to have achieved the target we are encouraged with the direction of travel and are continuing with the education strategy.

Malicious False Alarms

The initial reduction in malicious false alarm calls within the district was pleasing when at the start of the year the district was exceeding the target by 25.2%. A small surge in malicious calls may be linked to renewed efforts regarding engagement at schools and Academies within the district. Operational crews have linked with establishments within the activity hotspot areas including South Elmsall, Castleford and Wakefield. The end of year figures show the district at 15.4% above the set target. We continue to engage with local schools and colleges to deliver educational programmes focused on raising awareness of fire safety and the impacts and consequences of inappropriate behaviour.

Summary

The performance data relating to Wakefield District has identified some challenging points. The increase in arson incidents is mainly due to the number of deliberate secondary fires that we are attending. This has been recognised and interventions are being applied to tackle the trend and recent data shows activity is reducing. The district team are working hard with crews to embed interventions such as the School and College education packages, Travelling Community programme, Pilot Incident recording package and the Derelict Building Programme. Wakefield District works closely with partners to reduce the number and severity of fire and road related incidents as well as increase wellbeing and safety within the district.

We are very pleased with the reduction in property related fires, fire related injuries and road related incidents as these tend to be the most serious and impactful issues for our community, the team will continue to deliver education and interventions to continue this positive trend.

WAKEFIELD LOCAL AUTHORITY (DRRT) - PERFORMANCE MONITORING SYSTEM

DEFINITIONS

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			TOTAL SO FAR (2017/18)	AGAINST 3 YEAR AVG (2017/18)	END OF YEAR PROJECTION (2017/18)
Arson	1648	786	971	23.5%	971
Actual Rescues	134	111	88	-20.7%	88
Total Activity	4790	2733	2805	2.6%	2805
Dwelling Fires	178	148	132	-10.8%	132
Non-Domestic Building Fires	75	56	42	-25.0%	42
Prevalence of False Alarms	2050	1147	1137	-0.9%	1137
Fire Related Injuries	37	31	25	-19.4%	25
Road Traffic Collisions	150	94	89	-5.3%	89
Malicious False Alarms	43	26	30	15.4%	30

COMMENTS RELATING TO PERFORMANCE INDICATORS



OFFICIAL

Arson Convictions 2017/18

Community Safety Committee

Date: 20 July 2018

Agenda Item:

7

Submitted By: Director of Service Delivery

Purpose

This report gives details of the arson convictions over the 2017/18 period where the Fire Investigation team from West Yorkshire Fire and Rescue Service (WYFRS) provided expert witness statements to the Crown Prosecution Service.

Recommendations

That Members of the Community Safety Committee note the contents of this report.

Summary

The dedicated Fire Investigation team at WYFRS comprises 4 Watch Managers working the Flexible Duty system. There are also a number of trained Fire Investigation officers operating at Station Manager level. The arson convictions where expert witness from our Fire Investigators was collected for the prosecution are included within this report.

Local Government (Access to information) Act 1972

Exemption Category: None

Contact Officer: Chris Kirby – Service Delivery Area Manager

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Background papers open to inspection: None

Annexes: None

1 Introduction

- 1.1 Over the past year WYFRS Fire Investigation Unit Officers (FIOs) have submitted expert witness statements to the Crown Prosecution Service (CPS) in a number of arson cases.
- 1.2 This paper gives details of the cases where the Fire Investigation team from WYFRS has attended court to give expert witness and the defendant was found guilty and convicted.

2 Information

- 2.1 There are many occasions where a Fire Investigation Officer attends court and presents evidence from the witness box. This evidence is subject to cross examination by the defence legal team.
- 2.2 Two members of the Fire Investigation team were recognised for their contribution to a notable case following their work investigating a fatal house fire in Stanley, Wakefield. They were awarded commendations by Mr Justice Stephen Morris and West Yorkshire Police.
- 2.3 WYFRS continued to provide fire investigation officers to a range of incidents to support the response arrangements. The FIO's often return to scene and work with Police investigators to establish the cause of fire.
- 2.4 Understanding how fire starts also informs our prevention activities.
- 2.5 The table below has information into the cases from 2017/18 where our Fire Investigation Officers were called to provide expert witness:

INCIDENT NUMBER	DATE	LOCATION	DETAILS	SENTENCE	CONVICTEE (GENDER)	PRISON (Y/M) / Notes
1747001337	Jan '17	Hudds	Bedsit	Bradford Crown Court Arson - Reckless	M	4 Years
1747003220	Feb '17	Hudds	Hair Salon	Leeds Crown Court GBH/Arson	M	13 Years
Second Defendant	"	"	"	"	M	13 Years
1747008763	April '17	Leeds	House - Bedroom	Leeds Crown Court Arson	M	18 Months
1747008300	April '17	Halifax	Bungalow – 2 x seats of fire	Bradford Crown Court Arson – With intent to endanger life	F	5 years
1747020532	Sept' 17	Bradford	House - Kitchen	Bradford Crown Court Arson	F	5 Months
164723001	Oct '16	Wakefield	House –Hallway	Leeds Crown Court Manslaughter	M	19 years 6 months
164723001	Oct '16	Wakefield	House –Hallway	Leeds Crown Court Manslaughter	M	19 years 6 months
1747029604	Dec '17	Leeds	House - Bedroom	Leeds Crown Court Arson – With intent to endanger life	M	Trial Nov '18
1847000010	Jan '18	Halifax	House – Hall/Bedrooms	Bradford Crown Court Arson with Intent	M	Guilty Sentencing in November- Will be minimum 8 years custody
1847001364	Jan '18	Leeds	House - Hallway	Leeds Crown Court Attempted Murder x 3	M	Found guilty by verdict @ Leeds CC on 5 July 2018 Sentencing 8 August 2018
1747028893	Jan '18	Bradford	Mill	Bradford Crown Court Arson with Intent	M	Guilty Awaiting Sentence

3 Financial Implications

3.1 There are no financial implications arising from this report.

4 Legal Implications

4.1 The Chief Legal & Governance Officer has considered this report and has no observations to make at the time of submission of this report but may provide legal advice at the committee meeting and/or respond to any requests by members for legal advice made at the meeting.

5 Human Resource and Diversity Implications

5.1 There are no Human Resources or diversity implications arising from this report.

6 Health and Safety Implications

6.1 The health and safety of our staff attending incidents is our priority. We ensure that Fire Investigators work in pairs where possible and they also work alongside Police investigation teams at more serious incidents.

6.2 The Fire Investigation Officer team are often left at the scene of the most harrowing incidents. Their welfare is key to them operating effectively. In addition to regular contact when they are on scene, we are also progressing regular welfare appointments with Occupational Health and Safety so that officers can discuss any welfare concerns.

7 Service Plan Links

7.1 This report links with the key service priorities below:

- Deliver a proactive community safety programme
- Deliver a professional and resilient emergency response service
- Provide a safe skilled workforce that meets the needs of a diverse community

8 Conclusions

8.1 The Fire Investigation Officers working within WYFRS are often a vital witness at court for criminal prosecution of arson cases. Their training and experience of dealing with fire investigation work is an essential element of the judicial process.

8.2 Members of the community Safety Committee should note the content of this report.



OFFICIAL

Service Delivery 'Spotlight On' Case Studies

Community Safety Committee

Date: 20 July 2018

Agenda Item:

8

Submitted By: Director of Service Delivery

Purpose	To provide Members with examples of how the service meets the needs of vulnerable members of the community in its service delivery functions of prevention, protection and response.
Recommendations	The Members of Community Safety Committee note the contents of this report
Summary	The 'Spotlight On' case studies highlight examples of the excellent work that is being delivered across the communities of West Yorkshire.

Local Government (Access to information) Act 1972

Exemption Category: None

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Background papers open to inspection: [Click here to enter text.](#)

Annexes: Spotlight On Case Studies:

1. FF Safety Project
2. Thriving Kirklees Initiative

1 Introduction

- 1.1 WYFRS is committed to meeting the needs of West Yorkshire's diverse communities. Members are aware that we direct our resources particularly towards the most vulnerable groups and individuals who are most at risk because of their lifestyles, behaviours or the way their protected characteristics, such as race, or religion or belief, influence their day-to-day life.
- 1.2 The Spotlight On case studies allow the service to demonstrate to members of the Community Safety Committee how we often go above and beyond in order to provide an excellent service to the people of West Yorkshire and keep vulnerable people safe.

2 Information

- 2.1 The cases attached to this report showcase how our staff are working across districts in order to reduce risk and where required, respond to emergencies to provide a first class service to people in their time of need

3 Financial Implications

- 3.1 There are no financial implications arising from this report. The activities carried out in the development of the work described come from existing revenue budgets and are supporting through collaboration with key partners.

4 Legal Implications

- 4.1 The Chief Legal & Governance Officer has considered this report and has no observations to make at the time of submission of this report but may provide legal advice at the committee meeting and/or respond to any requests by members for legal advice made at the meeting.

5 Human Resource and Diversity Implications

- 5.1 The 'Spotlight On' Case studies illustrate how the Authority meets the needs of service users who share a protected characteristics and how it fosters good relations, two keys requirements of the Public Sector Equality Duty

6 Health and Safety Implications

- 6.1 The activities described aim to improve the health and safety of target groups across the respective districts. All such initiatives will have a focus around our key service priorities.

7 Service Plan Links

- 7.1 The Spotlight On case studies attached provide examples of how we deliver against the following key service priorities:
- Deliver a proactive community safety programme
 - Deliver a professional and resilient emergency response service
 - Provide a safe, skilled workforce that serves the needs of a diverse community.

8 Conclusions

- 8.1 Members are requested to note the contents of the report and attached Spotlight On case studies.

Spotlight on...

WYFRS FIREFIGHTER SAFETY TEAM

What the need was and how we identified it:

In January 2016 WYFRS attended a Make Pumps 25 incident at Drummond Mills, Lumb Lane, Bradford. The initial stages of the incident saw approximately 60 Breathing Apparatus teams committed to attack a major fire in the basement of the mill complex. A team was put together post incident to identify all significant learning. The formal debrief identified a number of significant & critical learning points that if shared across the brigade would improve both operational tactics and Fire-fighter Safety.

In July 2013 firefighter Stephen Hunt died whilst tackling a major fire at Pauls Hair World, Oldham Street, Manchester. A WYFRS team led by Area Manager Nick Smith, was tasked with assisting the Greater Manchester Police Major Incident Team and the Health & Safety Executive with the investigation. The insight and knowledge gained by the team into a tragic Fire-fighter fatality, if shared throughout WYFRS should logically improve both operational tactics and Fire-fighter safety.

What we have done:

In May 2017 the WYFRS Fire-fighter Safety Team was formed consisting of:

Assistant District Commander Chris Bates

Watch Commander Simon Blackburn (BA Lead)

Jessyca Cummins (Admin Lead)

The team identified that, at the time, although learning from operational incidents was routinely shared with initial crews attending at a formal debrief and learning circulated via an **Operations Policy Information Document (OPID)**, no structured method existed for expanding significant learning from incidents throughout WYFRS in a timely manner. The Fire-fighter Safety Team aimed to address this.

It is recognised that Fire-fighting carries inherent risks and that training and/or operational learning cannot fully eliminate the possibility of a serious injury, or fatality within WYFRS. It was envisaged however, that with a new style of practical training and openness to learning WYFRS can reduce the risk of such an event occurring in brigade. The Fire-fighter Safety Team have contributed to the achievement of reducing the risk to Fire-fighters and improve knowledge & understanding of tactical options and operational procedures.

WYFRS is believed to be the only UK Brigade to have a dedicated Fire-fighter Safety Team.



West Yorkshire
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Making West Yorkshire Safer
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Progress

To date the team is well on course to deliver the following training over a 15 month period:

- Draft and deliver case studies on the Oldham Street, Manchester & Drummond Mill incidents. To be delivered during 55 full day seminars to all ranks across WYFRS.
- Delivered 25 x District level 6 pump BA Exercises across the Brigade- Live fire/offsite.
- Delivered 72 off site PPV training focusing on the Tac Vent Officer role to crews. To be delivered to all Watches.
- Ensured adequate training has been delivered to crews prior to the new piercing nozzle introduction programme. Live burn video to assess temperature reduction to ensure crew confidence.
- Draft and deliver a training package on heat stress and the effects on Fire-fighters (Maybe E-Learning)
- Promoted discussion and encourage fire-fighters to drive tactical decision making by reporting back conditions experienced to the Incident Commander.
- Delivered ten 4 pump high rise exercise (Jacobs Well)
- Explore and promote discussion on Fire-fighter decision making in critical BA environments.
- Explore and promote discussion on the expectations and culture of fire-fighting tactics at commercial premise.
- Investigate the feasibility of a practical evidenced based core body temperature monitoring system for BA Wearers. Forge close links with HART and Greater Manchester who are currently conducting tests with Salford University

- Deliver training on new WYFRS Ff fatality protocols
- Deliverer training to Station Commanders on the BA Sector Commander role

What difference are we making?

The feedback from operational crews for The Fire-fighter Safety Team has been near 100% positive. It is hoped that building on this success WYFRS can continue to move forward and develop ways of:

- Sharing operational learning
- Continue to implement a new culture of training as opposed to rigid assessment in an effort to improve operational performance
- Impact and influence Fire-fighter behaviour to increase their own accountability and safety

What next?

Following the successful introduction and trial of the WYFRS Fire-fighter Safety Team, the training philosophy and offsite exercise programme will continue. Specialist Fire Investigation Officers will deliver the seminars and WC Simon Blackburn will continue to run the 6 pump offsite training exercises.

This 'spotlight on' contributes to...



DELIVER A PROACTIVE FIRE PREVENTION AND PROTECTION PROGRAMME ENSURING WE DELIVER TO VULNERABLE GROUPS IN OUR COMMUNITY



**Equality priorities
Age: Young Adults**

To advance equal opportunity between those who share a protected characteristic and those who do not.

Fostering good relations between people who share a protected characteristic and those who do not.



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Spotlight on...

Thriving Kirklees Initiative

Thriving Kirklees

What the need was and how we identified it

Yorkshire Children's Centre's Health and Wellbeing services are now commissioned under the new Thriving Kirklees 0 – 19 healthy child programmes. As part of this new programme the team are focusing on collaborative working and partnership building to improve the quality and value to their service.

The group have introduced a safety in the home scheme. The scheme attracts eligible families residing in Kirklees with children under 2 to free home safety education and equipment. The scheme aims to see up to 240 families a year.

Families referred on to the scheme receive, 2 safety gates, 1 fire guard, 1 bath mat, 2 cupboard locks, 4 corner cushions and several window restrictors, with equipment supplied being fitted by the 'Thriving Kirklees fitting team'. Kirklees District recognised a real opportunity to integrate WYFRS Safe and Well agenda within Thriving Kirklees to make the recipient of the visits even safer in their homes.

What we did and the difference we made

Kirklees District identified that WYFRS could deliver an 'all encompassing' service as part of the scheme by providing the fitting service as well as the Safe and Well advice. The fitting service is now delivered by two employees from WYFRS who are trained to receive the referrals and fit the safety equipment. This initiative has established an integrated approach to bring value to each home visit due to the substantial amount of home fire safety knowledge and expertise brought by WYFRS staff.

Following the successful training of the WYFRS staff the partnership went live on the 3 May with great benefits being identified by all partners and members of Kirklees community.

Outcomes

The pilot has been a huge success and has delivered 19 safe and well visits to identified vulnerable lone parents across Kirklees District. We have also been able to establish integrated processes to access vulnerable members of our community who may require wider partnership agency assistance.

Kirklees District and the Thriving Kirklees Team are continually reviewing the scheme to add further value to the community of Kirklees. This has resulted in the utilisation of enhanced IT provision of electronic tablets provided by Thriving Kirklees and used by the fitters. WYFRS Safe and Well processes have also been embedded within the visits so information gathering is not duplicated.

Keys to our success:

- Progressive integrated working relationships between WYFRS and Thriving Kirklees.
- Recognition by both partners that delivering a joint scheme within Kirklees District would make a difference.
- Commitment from all staff involved to deliver the scheme and ensure it was successful for the people receiving equipment and advice.

This Spotlight on supports the delivery of WYFRS Strategic Priority:

- Deliver a proactive fire prevention and protection programme

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